99th Congress 2d Session - - - - - - - - - - - House Document 99-272

DEFERRALS

MESSAGE

FROM

THE PRESIDENT OF THE UNITED STATES

TRANSMITTING

NOTIFICATION OF TWENTY-ONE NEW DEFERRALS OF BUDGET AUTHORITY TOTALING $1,835,613,015, PURSUANT TO 2 U.S.C. 684(a)

SEPTEMBER 29, 1986.—Message and accompanying papers referred to the Committee on Appropriations and ordered to be printed

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To the Congress of the United States:

In accordance with the Impoundment Control Act of 1974, I herewith report 21 new deferrals of budget authority totaling $1,835,613,015.

The deferrals affect accounts in Funds Appropriated to the President, the Departments of Agriculture, Defense-Military, Defense-Civil, Energy, Health and Human Services, Justice, State, Transportation, and Treasury, the Commission on the Ukraine Famine, the Office of the Federal Inspector for the Alaska Gas Pipeline, and the Pennsylvania Avenue Development Corporation.

The details of these deferrals are contained in the attached report.

RONALD REAGAN.

THE WHITE HOUSE, *September 26, 1986.*

CONTENTS OF SPECIAL MESSAGE
(in thousands of dollars)

DEFERRAL NO.	ITEM	BUDGET AUTHORITY
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	Forest Service:	
D87-2	Expenses, brush disposal	111,202
D87-3	Timber salvage sales	29,731
D87-4	Cooperative work	526,938
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	Military Construction:	
D87-6	Military construction, Defense	2,350
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	Department of Defense - Civil:	
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	Department of Energy:	
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D87-11	Scientific activities overseas (special foreign currency program)	2,900
	Social Security Administration:	
D87-12	Limitation on administrative expenses (construction)	7,073
	Department of Justice:	
	Office of Justice Programs:	
D87-13	Crime victims fund	70,000
	Department of State:	
	Bureau for Refugee Programs:	
D87-14	United States emergency refugee and migration assistance fund	6,100

	Other:	
D87-15	Assistance for implementation of a Contadora agreement	2,000
	Department of Transportation:	
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	Department of the Treasury:	
	Office of Revenue Sharing:	
D87-17	Local government fiscal assistance trust fund	74,149
D87-21	Local government fiscal assistance trust fund	5,981
	Other Independent Agencies:	
	Commission on the Ukraine Famine:	
D87-18	Salaries and expenses	100
	Federal Inspector for the Alaska Gas Pipeline:	
D87-19	Permitting and enforcement	411
	Pennsylvania Avenue Development Corporation:	
D87-20	Land acquisition and development fund	11,873
	Total, deferrals	1,835,613

SUMMARY OF SPECIAL MESSAGES
FOR FY 1987
(in thousands of dollars)

	RESCISSIONS	DEFERRALS
First special message:		
New items	---	1,835,613
Revisions to previous special messages	---	---
Effects of first special message	---	1,835,613
Amounts from previous special messages that are changed by this message (changes noted above)	---	---
Subtotal, rescissions and deferrals	---	1,835,613
Amounts from previous special messages that are not changed by this message	---	---
Total amount proposed to date in all special messages	---	1,835,613

Deferral No: D87-1

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY:
Funds Appropriated to the President

Bureau:
International Security Assistance

Appropriation title and symbol:

Economic support fund 1/

115/71037 11X1037
116/71037

OMB identification code:

11-1037-0-1-152

Grant program:
[X] Yes [ ] No

Type of account or fund:

[ ] Annual

[X] Multiple-year 9/30/87 (expiration date)

[X] No-Year

New budget authority..... $ (P.L.)

Other budgetary resources 95,000,000

Total budgetary resources $ 95,000,000

Amount to be deferred:
Part of year $ 95,000,000

Entire year

Legal authority (in addition to sec. 1013):
[X] Antideficiency Act
[ ] Other

Type of budget authority:
[X] Appropriation
[ ] Contract authority
[ ] Other

Coverage: 1/

Appropriation	Symbol	Identification Code	Amount Deferred
Economic Support Fund...	115/71037	11-1037-0-1-152	90,000,000
Economic Support Fund...	11X1037	11-1037-0-1-152	5,000,000
Economic Support Fund...	116/71037	11-1037-0-1-152	---
			95,000,000

Justification: This action defers funds pending approval of specific loans and grants to eligible countries by the Secretary of State. This will insure that each approved program is consistent with the foreign, national security and financial policies of the U.S. and will not exceed the limits of available funds. This action is taken pursuant to the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None

Outlay Effect: None

1/ This account was the subject of a similar deferral in 1986 (D86-24A).

Deferral No: D87-2

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Department of Agriculture	**New budget authority.....** $ 45,936,000 (16 U.S.C. 490)
Bureau: Forest Service	**Other budgetary resources** 111,201,838
Appropriation title and symbol: Expenses, brush disposal 1/ 12X5206	**Total budgetary resources** 157,137,838
	Amount to be deferred: Part of year $ _____
	Entire year 111,201,838
OMB identification code: 12-9922-0-2-302	**Legal authority** (in addition to sec. 1013): [X] Antideficiency Act
Grant program: [ ] Yes [X] No	[ ] Other _____
Type of account or fund:	**Type of budget authority:**
[ ] Annual	[X] Appropriation
[ ] Multiple-year _____ (expiration date)	[ ] Contract authority
[X] No-Year	[ ] Other _____

Justification: Purchasers of National Forest timber are required to deposit the estimated cost to the Forest Service for disposing of brush and other debris resulting from timber cutting operations pursuant to 16 U.S.C. 490. The deposits becoming available in the current year are estimated and the related disposal operations are planned for the following year. Efficient program planning and accomplishment is facilitated by operating a stable program well within the funds available in any one year for this purpose. Much of the brush disposal work for which fees are collected cannot be done in the same year because of weather conditions or because harvesting is not completed. The Forest Service is planning for a stable year-to-year program which will require $46.0 million in 1987. The current fiscal year reserve of $111.2 million is established pursuant to the provisions of the Antideficiency Act (31 U.S.C. 1512) as a reserve for contingencies.

Estimated Program Effect: None

Outlay Effect: None

1/ This account was the subject of a similar deferral in 1986 (D86-2A).

Deferral No: D87-3

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Department of Agriculture	**New budget authority.....** $ 20,372,000 (P.L. 94-588; 16 U.S.C. 472a(h))
Bureau: Forest Service	**Other budgetary resources** 29,730,869
Appropriation title and symbol: Timber salvage sales 1/ 12X5204	**Total budgetary resources** 50,102,869
	Amount to be deferred: Part of year $ _____ Entire year 29,730,869
OMB identification code: 12-9922-0-2-302	**Legal authority** (in addition to sec. 1013): [X] Antideficiency Act
Grant program: [ ] Yes [X] No	[ ] Other _____
Type of account or fund: [ ] Annual	**Type of budget authority:** [X] Appropriation
[ ] Multiple-year _____ (expiration date)	[ ] Contract authority
[X] No-Year	[ ] Other _____

Justification: The Timber salvage sales fund was established under the provisions of the National Forest Management Act of 1976 to enable immediate harvesting of dead and dying trees when required by market conditions or catastrophes. Purchasers of dead, damaged, insect-infested or downed timber are required to make monetary deposits into this fund to cover the costs associated with this activity. A contingency reserve is established under the provisions of the Antideficiency Act (31 U.S.C. 1512) because of the time lag between the deposit of receipts in one year and the expenditure of funds for sales operations in subsequent years.

Estimated Program Effect: None

Outlay Effect: None

1/ This account was the subject of a similar deferral in 1986 (D86-3).

Deferral No: D87-4

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Department of Agriculture	**New budget authority.....** $193,473,000 (16 U.S.C. 576b)
Bureau: Forest Service	**Other budgetary resources** 539,459,342
Appropriation title and symbol: Cooperative work 1/ 12X8028	**Total budgetary resources** 732,932,342
	Amount to be deferred: Part of year $_____ Entire year 526,938,342
OMB identification code: 12-9973-0-7-999	**Legal authority** (in addition to sec. 1013): [X] Antideficiency Act [ ] Other_____
Grant program: [ ] Yes [X] No	
Type of account or fund: [ ] Annual [ ] Multiple-year _____ (expiration date) [X] No-Year	**Type of budget authority:** [X] Appropriation [ ] Contract authority [ ] Other_____

Justification: Funds are received from States, counties, timber sale operators, individuals, associations, and others. These funds are expended by the Forest Service as authorized by law and the terms of the applicable trust agreements. The work consists of protection and improvement of the National Forest System and it benefits the national forest users, research investigations, reforestation, and administration of private forest lands. Much of the work for which deposits have been made cannot be done, or is not planned to be done, during the same year that the collections are being realized. Examples include areas where the timber operators have not completed all of the contract obligations during the year funds are deposited. This deferral action is taken under the provisions of the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None

Outlay Effect: None

1/ This amount was the subject of a similar deferral in 1986 (D86-61).

Deferral No: D87-5

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Department of Agriculture	**New budget authority.....** $ 90,000 (16 U.S.C. 498)
Bureau: Forest Service	**Other budgetary resources** 283,230
Appropriation title and symbol: Gifts, donations, and bequests for Forest and Rangeland Research 12X8034	**Total budgetary resources** $ 373,230
	Amount to be deferred: Part of year $ _____
	Entire year $ 200,000
OMB identification code: 12-9973-0-7-999	**Legal authority** (in addition to sec. 1013): [X] Antideficiency Act
Grant program: [ ] Yes [X] No	[ ] Other _____
Type of account or fund:	**Type of budget authority:**
[ ] Annual	[X] Appropriation
[ ] Multiple-year _____ (expiration date)	[ ] Contract authority
[X] No-Year	[ ] Other _____

Justification: Funds are received as gifts, donations, or bequests from State and other public agencies, individuals, associations, and others. These funds are expended by the Forest Service, as authorized by law, for forestry research of mutual interest and benefit. Much of the work for which funds are donated cannot be done, or is not planned to be done, during the same year that the collections are being realized. This deferral action is taken under the provisions of the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None

Outlay Effect: None

Deferral No: D87-6

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY:
Department of Defense - Military

Bureau:
Military Construction

Appropriation title and symbol:

See Coverage Section below 2/

OMB identification code:
See Coverage Section below 2/

Grant program:
| | Yes | | X | No

Type of account or fund:

	Annual	
	Multiple-year	Sept. 30, 1987 Sept. 30, 1988 (expiration date)
X	No-Year	Sept. 30, 1989 Sept. 30, 1990

New budget authority..... $
(P.L. 1)
Other budgetary resources 1,163,950,000
Total budgetary resources 1,163,950,000 1/

Amount to be deferred:
Part of year
Entire year 2,350,000

Legal authority (in addition to sec. 1013):
| X | Antideficiency Act
| | Other

Type of budget authority:
| X | Appropriation
| | Contract authority
| | Other

Coverage: 2/

Appropriation	Symbol	OMB Identification Code	Deferred
Military construction, Army.....	216/02050	21-2050-0-1-051	---
Military construction, Army.....	215/92050	21-2050-0-1-051	---
Military construction, Army.....	214/82050	21-2050-0-1-051	---
Military construction, Army.....	213/72050	21-2050-0-1-051	---
Military construction, Navy.....	176/01205	17-1205-0-1-051	---
Military construction, Navy.....	175/91205	17-1205-0-1-051	---
Military construction, Navy.....	174/81205	17-1205-0-1-051	---
Military construction, Navy.....	173/71205	17-1205-0-1-051	---
Military construction, Air Force.	576/03300	57-3300-0-1-051	---
Military construction, Air Force.	575/93300	57-3300-0-1-051	---
Military construction, Air Force.	574/83300	57-3300-0-1-051	---
Military construction, Air Force.	573/73300	57-3300-0-1-051	---

Appropriation	Symbol	OMB Identification Code	Deferred
Military construction, Defense Agencies	976/00500	97-0500-0-1-051	---
Military construction, Defense Agencies	975/90500	97-0500-0-1-051	---
Military construction, Defense Agencies	974/80500	97-0500-0-1-051	2,350,000
Defense Agencies	973/70500	97-0500-0-1-051	---
Military construction, Army National Guard	216/02085	21-2085-0-1-051	---
Military construction, Army National Guard	215/92085	21-2085-0-1-051	---
Military construction, Army National Guard	214/82085	21-2085-0-1-051	---
Military construction, Army National Guard	213/72085	21-2085-0-1-051	---
Military construction, Air National Guard	576/03830	57-3830-0-1-051	---
Military construction, Air National Guard	575/93830	57-3830-0-1-051	---
Military construction, Air National Guard	574/83830	57-3830-0-1-051	---
Military construction, Air National Guard	573/73830	57-3830-0-1-051	---
Military construction, Army Reserve	216/02086	21-2086-0-1-051	---
Military construction, Army Reserve	215/92086	21-2086-0-1-051	---
Military construction, Army Reserve	214/82086	21-2086-0-1-051	---
Military construction, Army Reserve	213/72086	21-2086-0-1-051	---
Military construction, Naval Reserve	176/01235	17-1235-0-1-051	---
Military construction, Naval Reserve	175/91235	17-1235-0-1-051	---
Military construction, Naval Reserve	174/81235	17-1235-0-1-051	---
Military construction, Naval Reserve	173/71235	17-1235-0-1-051	---

Appropriation	Symbol	OMB Identification Code	Deferred
Military construction, Air Force Reserve	576/03730	57-3730-0-1-051	---
Military construction, Air Force Reserve	575/93730	57-3730-0-1-051	---
Military construction, Air Force Reserve	574/83730	57-3730-0-1-051	---
Military construction, Air Force Reserve	573/73730	57-3730-0-1-051	---
North Atlantic Treaty Organization Infrastructure	97X0804	97-0804-0-1-051	---
Total			$ 2,350,000

Justification: These funds are deferred due to administrative delays, such as project designs not being completed and incomplete coordination of projects with other Federal agencies or local government agencies. Funds will be apportioned for individual projects throughout the year upon completion of project design and/or coordination. This action is taken pursuant to the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None

Outlay Effect: None

1/ Includes all accounts included under this appropriation title.

2/ These accounts were the subject of a similar deferral in 1986 (D86-4A).

Deferral No: D87-7

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Department of Defense - Military	**New budget authority**..... $ _____ (P.L. _____)
Bureau: Family Housing, Defense	**Other budgetary resources** 407,761,000
Appropriation title and symbol: See Coverage Section below 1/	**Total budgetary resources** 407,761,000 2/
	Amount to be deferred: Part of year $ 76,943,000
	Entire year _____
OMB identification code: See Coverage Section below 1/	**Legal authority** (in addition to sec. 1013): [X] Antideficiency Act
Grant program: [ ] Yes [X] No	[ ] Other _____
Type of account or fund:	**Type of budget authority:**
[ ] Annual 9/30/87 9/30/88	[X] Appropriation
[X] Multiple-year 9/30/89 (expiration date)	[ ] Contract authority
[ ] No-Year 9/30/90	[ ] Other _____

Coverage: 1/

Appropriation	Symbol	OMB Identification Code	Deferred
Family housing, Navy.....	176/00703	17-0703-0-1-051	---
Family housing, Army.....	216/00702	21-0702-0-1-051	---
Family housing, Air Force.....	576/00704	57-0704-0-1-051	$65,143,000
Family housing, Air Force.....	575/90704	57-0704-0-1-051	11,800,000
Family housing, Air Force.....	574/80704	57-0704-0-1-051	---
Family housing, Air Force.....	573/70704	57-0704-0-1-051	---
			$76,943,000

Justification: These funds are deferred due to administrative delays, such as project designs not being completed and incomplete coordination of projects with other Federal agencies or local government agencies. Funds will be apportioned for individual projects throughout the year upon completion of project design and/or coordination. This action is taken pursuant to the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None

Outlay Effect: None

1/ This account was the subject of a similar deferral in 1986 (D86-27A).

2/ Includes all accounts included under this appropriation title.

Deferral No: D87-8

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Department of Defense - Civil	New budget authority..... $2,050,000 (P.L. 16 U.S.C. 670F)
Bureau: Wildlife Conservation, Military Reservations	Other budgetary resources 1,355,200
Appropriation title and symbol: Wildlife Conservation, Army - 21X5095 Wildlife Conservation, Navy - 17X5095 Wildlife Conservation, Air Force - 57X5095	Total budgetary resources 3,405,200
	Amount to be deferred: Part of year $ ____ Entire year 1,065,200
OMB identification code: 97-5095-0-2-303	Legal authority (in addition to sec. 1013): [X] Antideficiency Act [ ] Other ____
Grant program: [ ] Yes [X] No	
Type of account or fund: [ ] Annual [ ] Multiple-year ____ (expiration date) [X] No-Year	Type of budget authority: [X] Appropriation [ ] Contract authority [ ] Other ____

Coverage: 1/

Appropriation	Symbol	OMB Identification Code	Amount Deferred
Wildlife Conservation, Army....	21X5095	21-5095-0-2-303	$ 719,200
Wildlife Conservation, Navy....	17X5095	17-5095-0-2-303	140,000
Wildlife Conservation, Air Force	57X5095	57-5095-0-2-303	206,000
			$1,065,200

Justification: These are permanent appropriations of receipts generated from hunting and fishing fees in accordance with the purpose of the law--to carry out a program of natural resource conservation. These funds are being deferred because: (1) installations may be accumulating funds over a period of time to fund a major project, (2) the installation may be designing and obtaining approval for the project, and (3) there is a seasonal relationship between the collection of fees and their subsequent expenditure. Most of the fees are collected during the winter and spring months, while most of the program work is performed during the summer and fall months. Funds collected in a prior year are deferred in order to be available to finance the program during summer and fall months or in subsequent years. Additional amounts will be apportioned if program requirements are identified. This deferral is made under the provisions of the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None

Outlay Effect: None

1/ These accounts were the subject of a similar deferral in 1986 (D86-5A).

Deferral No: D87-9

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Department of Energy	**New budget authority**..... $ (P.L.)
Bureau: Power Marketing Administration	**Other budgetary resources** 770,000
Appropriation title and symbol: Alaska Power Administration, Operation and maintenance 1/ 89X0304	**Total budgetary resources** 770,000
	Amount to be deferred: Part of year $
	Entire year 165,000
OMB identification code: 89-0304-0-1-271	**Legal authority** (in addition to sec. 1013): [X] Antideficiency Act
Grant program: [ ] Yes [X] No	[ ] Other
Type of account or fund: [ ] Annual	**Type of budget authority:** [X] Appropriation
[ ] Multiple-year (expiration date)	[ ] Contract authority
[X] No-Year	[ ] Other

Justification: This account funds the activities of the Alaska Power Administration (APA), an agency which operates and sells power from two hydroelectric projects located in Alaska. In 1986, appropriated funds were in excess of the levels needed for procurements because contract costs were lower than anticipated. Consequently, the level of unobligated funds carried into 1987 was higher than previously planned. There currently is no plan to use these funds in 1987, although the funds will be released later this year if a critical need arises. If a critical need does not arise, however, the funds will be deferred until 1988. This deferral action is taken under the provisions of the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None

Outlay Effect: None

1/ This account was the subject of a similar deferral in 1986 (D86-62).

Deferral No: D87-10

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Department of Energy	**New budget authority.....** (P.L.) $
Bureau: Power Marketing Administration	**Other budgetary resources** 21,097,000
Appropriation title and symbol: Southwestern Power Administration, Operation and maintenance 1/ 89X0303	**Total budgetary resources** 21,097,000
	Amount to be deferred:
	Part of year $
	Entire year $ 7,554,000
OMB identification code: 89-0303-0-1-271	**Legal authority** (in addition to sec. 1013):
Grant program: | | Yes | X | No	| X | Antideficiency Act
	| | Other
Type of account or fund:	**Type of budget authority:**
| | Annual	| X | Appropriation
| | Multiple-year (expiration date)	| | Contract authority
| X | No-Year	| | Other

Justification: This account funds the activities of the Southwestern Power Administration (SWPA), an agency that markets wholesale hydroelectric power produced at Corps of Engineers dams in six southwestern States. SWPA activities also include construction, operation and maintenance of approximately 1,660 miles of transmission lines over which power is distributed to customers. In 1986, funds were in excess of amounts required to purchase power and pay non-Federal utilities to deliver it. The level of unobligated funds carried into 1987 for purchasing power was higher than previously assumed. There currently is no plan to use these funds in 1987, although the funds will be released later this year if a critical need arises. If a critical need does not arise, however, the funds will be deferred until 1988. This deferral action is taken under the provisions of the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None

Outlay Effect: None

1/ This account was the subject of a similar deferral in 1986 (D86-13A).

Deferral No. D87-11

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Department of Health and Human Services	**New budget authority.....** $ _____ (P.L. _____)
Bureau: Office of Assistant Secretary for Health	**Other budgetary resources** 5,900,000
Appropriation title and symbol: Scientific Activities Overseas (special foreign currency prog.) 1/ 75X1102	**Total budgetary resources** 5,900,000
	Amount to be deferred: Part of year $ _____
	Entire year 2,900,000
OMB identification code: 75-1102-0-1-552	**Legal authority** (in addition to sec. 1013): [X] Antideficiency Act
Grant program: [ ] Yes [X] No	[ ] Other _____
Type of account or fund:	**Type of budget authority:**
[ ] Annual	[X] Appropriation
[ ] Multiple-year _____ (expiration date)	[ ] Contract authority
[X] No-Year	[ ] Other _____

Justification: The Scientific activities overseas program is funded with appropriations of excess foreign currencies owned by the United States. The currencies of Burma, Guinea, Pakistan and Poland held by the Treasury have been designated as excess to normal U.S. needs in 1986 and are expected to be excess in 1986. Funds for this program, which remain available until expended, are used for scientific research projects in those countries.

The amount of funds to be obligated during 1987 and the amount to be deferred for the entire year were determined after a careful review of the scientific merit of project proposals in the countries for which excess currency is available. The research projects in those countries that will contribute toward meeting U.S. scientific needs have been selected for funding in 1987. The amount being deferred is excess to current program requirements and is being reserved for contingencies under the provisions of the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None

Outlay Effect: None

1/ This account was the subject of a similar deferral in 1986 (D86-16).

Deferral No: D87-12

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Department of Health and Human Svcs	**New budget authority.....** $ _____ (P.L. _____)
Bureau: Social Security Administration	**Other budgetary resources** 7,109,456
Appropriation title and symbol: Limitation on Administrative Expenses (Construction) 1/ 75X8704	**Total budgetary resources** 7,109,456
	Amount to be deferred:
	Part of year $ _____
	Entire year 7,073,456
OMB identification code: 75-8704-0-7-601	**Legal authority** (in addition to sec. 1013):
Grant program: | __ | Yes | X | No	| X | Antideficiency Act
	| __ | Other _____
Type of account or fund:	**Type of budget authority:**
| __ | Annual	| X | Appropriation
| __ | Multiple-year _____ (expiration date)	| __ | Contract authority
| X | No-Year	| __ | Other _____

Justification: This account provides funding for construction and renovation of the Social Security Administration's (SSA) headquarters and field office buildings. Obligational authority in the amount of this deferral is not needed at the present time. Should new requirements arise, subsequent apportionment requests will include revisions to this deferral. This action is taken pursuant to the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None

Outlay Effect: None

1/ This account was the subject of a similar deferral in 1986 (D86-28A).

Deferral No: D87-13

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Department of Justice	**New budget authority.....** (P.L. 98-473) $ 70,000,000
Bureau: Office of Justice Programs	**Other budgetary resources** 63,395,535
Appropriation title and symbol: Crime Victims Fund 15X5041	**Total budgetary resources** $ 133,395,535
	Amount to be deferred: Part of year $ ____
	Entire year 70,000,000
OMB identification code: 15-5041-0-2-754	**Legal authority** (in addition to sec. 1013):
Grant program: [X] Yes [ ] No	[X] Antideficiency Act
	[ ] Other ____
Type of account or fund:	**Type of budget authority:**
[ ] Annual	[X] Appropriation
[ ] Multiple-year (expiration date)	[ ] Contract authority
[X] No-Year	[ ] Other ____

Justification: This appropriation is a special fund which is credited with Federal criminal fines, forfeited appearance bonds, and penalties not to exceed $100,000,000 each fiscal year. It is used to provide grants to states for crime victim compensation and assistance programs. Since 1986 funds will be obligated in 1987, $70,000,000, which is estimated to be collected during 1987, is deferred until the early part of 1988. This allows the Office of Justice Assistance to know precisely how much money is available for award and avoid over- or under-obligation of fund collections. This action is taken pursuant to the Antideficiency Act of (31 U.S.C. 1512).

Estimated Program Effect: None

Outlay Effect: None

1/ This account was the subject of a similar deferral in 1986 (D86-18).

Deferral No: D87-14

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Department of State	**New budget authority**..... $ _____ (P.L. _____)
Bureau: Bureau for Refugee Programs	**Other budgetary resources** 6,100,000
Appropriation title and symbol: United States Emergency Refugee and Migration Assistance Fund, Executive 1/ 11X0040	**Total budgetary resources** 6,100,000
	Amount to be deferred: Part of year $ 6,100,000
	Entire year _____
OMB identification code: 11-0040-0-1-151	**Legal authority** (in addition to sec. 1013): [X] Antideficiency Act
Grant program: [ ] Yes [X] No	[ ] Other _____
Type of account or fund:	**Type of budget authority:**
[ ] Annual	[X] Appropriation
[ ] Multiple-year _____ (expiration date)	[ ] Contract authority
[X] No-Year	[ ] Other _____

Justification: Section 501(a) of the Foreign Relations Authorization Act, 1976 (Public Law 94-141) and Section 414 (b) (1) of the Refugee Act of 1980 (Public Law 96-212) amended Section 2 (c) of the Migration and Refugee Assistance Act of 1962 (22 U.S.C. 2601) by authorizing a fund not to exceed $50,000,000 to enable the President to provide emergency assistance for unexpected urgent refugee and migration needs.

Executive Order No. 11922 of June 16, 1976, allocated all funds appropriated to the President for the Emergency Fund to the Secretary of State but reserved for the President the determination of assistance to be furnished and the designation of refugees to be assisted by the Fund.

The Emergency Fund contains an estimated $6,100,000 in unobligated balances from prior-year authority. These funds have been deferred pending Presidential decisions required by Executive Order No. 11922 and to achieve the most economical use of appropriations. Funds will be released as the President determines assistance to be furnished and designates refugees to be assisted by the Fund. This deferral action is taken under the provisions of the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None

Outlay Effect: None

1/ This account was the subject of a similar deferral in 1986 (D86-19).

Deferral No: D87-15

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Department of State	**New budget authority**..... $ (P.L.)
Bureau: Other	**Other budgetary resources** 2,000,000
Appropriation title and symbol: Assistance for Implementation of a Contadora Agreement 1/ 19X0526	**Total budgetary resources** 2,000,000
	Amount to be deferred:
	Part of year $ 2,000,000
	Entire year
OMB identification code: 19-0526-0-1-153	**Legal authority** (in addition to sec. 1013): [X] Antideficiency Act
Grant program: [ ] Yes [X] No	[ ] Other
Type of account or fund:	**Type of budget authority:**
[ ] Annual	[X] Appropriation
[ ] Multiple-year (expiration date)	[ ] Contract authority
[X] No-Year	[ ] Other

Justification: The 1985 Second Supplemental Appropriations Act (P.L. 99-88) provided $2,000,000 for payment by the Secretary of State for the expenses arising from implementation by the Contadora nations (Mexico, Panama, Colombia, and Venezuela) of an agreement among the countries of Central America based on the Contadora Document of Objectives of September 9, 1983. These funds have been deferred until such time as the required agreement has been made and funds are needed for peacekeeping, verification, and monitoring systems. This action is taken pursuant to the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None

Outlay Effect: None

1/ This account was the subject of a similar deferral in 1986 (D86-20).

Deferral No: D87-16

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Department of Transportation	**New budget authority**..... (P.L.) $
Bureau: Federal Aviation Administration	**Other budgetary resources** 1,224,150,564
Appropriation title and symbol: Facilities and equipment (Airport and airway trust fund) 1/ 69X8107 693/78107 695/98107 694/88107 696/08107	**Total budgetary resources** $1,224,150,564
	Amount to be deferred: Part of year $
	Entire year $ 803,877,039
OMB identification code: 69-8107-0-7-402	**Legal authority** (in addition to sec. 1013): [X] Antideficiency Act
Grant program: [ ] Yes [X] No	[ ] Other
Type of account or fund:	**Type of budget authority:**
[ ] Annual 693/78107 9/30/87 694/88107 9/30/88	[X] Appropriation
[X] Multiple-year 695/98107 9/30/89 (expiration date)	[ ] Contract authority
[X] No-Year 696/08107 9/30/90	[ ] Other

Justification: Funds from this account are used to continue to procure specific Congressionally-approved facilities and equipment for the expansion and modernization of the National Airspace System. The projects financed from this account include construction of buildings, the purchase of new equipment for new or improved air traffic control towers, automation of the en route airway control system, and expansion/improvement of navigational and landing aid systems. These activities were justified and provided for in the Department's regular budget submissions and were appropriated by Congress for the year in which requested. Due to the lengthy procurement and construction time for these interrelated facilities and complex equipment systems, it is not possible to obligate all the funds necessary to complete each project in the year funds were appropriated. Therefore, it is necessary to apportion funds so that sufficient resources will be available in future periods to complete these projects. This action is consistent with FAA's full funding approach and Congressional intent to provide multi-year funding for the total costs of projects. This action is taken under provisions of the Antideficiency Act (31 U.S.C. 1512), which authorizes the establishment of reserves for contingencies.

Estimated Program Effect: None

Outlay Effect: None

1/ This account was the subject of a similar deferral in 1986 (D86-29A).

Deferral No: D87-17

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Department of the Treasury **Bureau:** Office of Revenue Sharing	**New budget authority**..... $ _____ (P.L. _____) **Other budgetary resources** 80,130,000 **Total budgetary resources** 80,130,000
Appropriation title and symbol: Local government fiscal assistance trust fund 1/ 20X8111	**Amount to be deferred:** **Part of year** $ 74,149,000 **Entire year** _____
OMB identification code: 20-8111-0-7-851	**Legal authority** (in addition to sec. 1013): [X] Antideficiency Act [X] Other 31 U.S.C. 6701-6724, particularly 31 U.S.C. 6702(d)
Grant program: [X] Yes [ ] No	
Type of account or fund: [ ] Annual [ ] Multiple-year _____ (expiration date) [X] No-Year	**Type of budget authority:** [X] Appropriation [ ] Contract authority [ ] Other _____

Justification: The Secretary of the Treasury must hold in reserve an amount sufficient enough to meet valid claims from local governments that past revenue sharing payments have been too small. Because the total amount appropriated for all governments is fixed, the alternative to such a reserve is recurring recomputations of the entitlements of the over 39,000 governments for prior entitlement periods. This cumulative unobligated reserve from entitlement periods 1-17 is available to the Secretary of the Treasury to satisfy legitimate claims against the Trust Fund for any prior entitlement periods.

Estimated Program Effect: None

Outlay Effect: None

1/ This account is subject to another deferral (D87-21) and was the subject of a similar deferral in 1986 (D85-31A).

Deferral No: D87-18

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Commission on the Ukraine Famine	**New budget authority**..... $ _____ (P.L. _____)
Bureau:	**Other budgetary resources** 300,000
Appropriation title and symbol: Salaries and expenses 1/ 48X0050	**Total budgetary resources** 100,000
	Amount to be deferred: Part of year $ _____
	Entire year 100,000
OMB identification code: 48-0050-0-1-153	**Legal authority** (in addition to sec. 1013): [X] Antideficiency Act
Grant program: [ ] Yes [X] No	[ ] Other _____
Type of account or fund:	**Type of budget authority:**
[ ] Annual	[X] Appropriation
[ ] Multiple-year _____ (expiration date)	[ ] Contract authority
[X] No-Year	[ ] Other _____

Justification: This appropriation funds the expenses of the Commission on the Ukraine Famine established pursuant to Public Law 99-180. P.L. 99-180 specifies that the Commission shall submit a report concerning the Ukraine Famine of 1932-1933 to the Congress no later than two years after holding its first organizational meeting. The Commission shall terminate sixty days after submitting the report. The Commission held its first meeting early in 1986, and its work is expected to continue into the next fiscal year. These funds are being deferred to ensure that sufficient resources will be available in the fiscal year 1988 to carry out the Commission's responsibilities. This action is taken under the provision of the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None

Outlay Effect: None

1/ This account was the subject of a similar deferral in 1986 (D86-54).

Deferral No: D87-19

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Department of Energy	**New budget authority.....** $ _____ (P.L. _____)
Bureau: Energy Programs	**Other Budgetary Resources** 411,000
Appropriation title and symbol: Office of the Federal Inspector for the Alaska Natural Gas Transportation System, Salaries and expenses 52X0100	**Total budgetary resources** 411,000
OMB identification code: 89-0213-0-1-271	**Amount to be deferred:** Part of year $ _____ Entire year 411,000
Grant program: [ ] Yes [X] No	**Legal authority** (in addition to sec. 1013): [X] Antideficiency Act [ ] Other _____
Type of account or fund: [ ] Annual [ ] Multiple-year _____ (expiration date) [X] No-Year	**Type of budget authority:** [X] Appropriation [ ] Contract authority [ ] Other _____

Justification: This accounts funds activities related to the Office of the Federal Inspector for the Alaska Natural Gas Pipeline System. This agency oversees the work of private companies building the Alaska natural gas pipeline, and coordinates government approvals required before the pipeline can be built. The deferral represents funds that are not required for current operations due to a phase down of activities resulting from delays in building the pipeline. Work was delayed because the private sponsors were unable to obtain financing for construction. This action is taken under the provisions of the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None

Outlay Effect: None

Deferral No: D87-20

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Pennsylvania Avenue Development Corp. Bureau:	New budget authority..... $ (P.L.)
	Other budgetary resources 23,746,543
Appropriation title and symbol: Land Acquisition and Development Fund 1/ 42X4084	Total budgetary resources 23,746,543
	Amount to be deferred: Part of year $
	Entire year 11,873,271
OMB identification code: 42-4084-0-3-451	Legal authority (in addition to sec. 1013): [X] Antideficiency Act
Grant program: [ ] Yes [X] No	[ ] Other
Type of account or fund: [ ] Annual [ ] Multiple-year (expiration date) [X] No-Year	Type of budget authority: [ ] Appropriation [ ] Contract authority [X] Other Borrowing Authority

Justification: This account provides borrowing authority to acquire private property for redevelopment in the Pennsylvania Avenue project area. The 1974 Pennsylvania Avenue Development Corporation (PADC) land use plan for the eastern sector of the project area was reviewed and updated in light of real estate trends and market conditions. Of available balances, $11,873,271 is deferred pursuant to the Antideficiency Act (31 U.S.C. 1512) to establish a reserve for use in specified cases where private sector resources must be supplemented to ensure that new development will be consistent with the updated eastern sector plan. PADC does not plan significant new Federally-financed land acquisition activity in the PADC corridor. However, the deferred borrowing authority for land acquisition will be released on a case-by-case basis to solve problems when development is delayed by owners declining to sell property at a fair price, title difficulties, or other causes. In most cases, PADC would purchase the property for later resale to the private sector.

Estimated Program Effect: None

Outlay Effect: None

1/ This account was the subject of a similar deferral in FY 1986 (D86-22).

Deferral No: D87-21

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Department of the Treasury	New budget authority..... $ (P.L.)
Bureau: Office of Revenue Sharing	Other budgetary resources 80,130,000
Appropriation title and symbol: Local government fiscal assistance trust fund 1/ 20X8111	Total budgetary resources 80,130,000
	Amount to be deferred: Part of year $ 5,981,000 2/
	Entire year
OMB identification code: 20-8111-0-7-851	Legal authority (in addition to sec. 1013): [X] Antideficiency Act
Grant program: [X] Yes [ ] No	[X] Other 31 U.S.C. 6701-6724, particularly 31 U.S.C. 6704(c)
Type of account or fund: [ ] Annual	Type of budget authority: [X] Appropriation
[ ] Multiple-year (expiration date)	[ ] Contract authority
[X] No-Year	[ ] Other

Justification: The Local government fiscal assistance trust fund is the vehicle for disbursement of General Revenue Sharing funds. This deferral represents payments withheld from various governments involved in annexations or disincorporations and for reasons of non-compliance with the requirements of the Local Government Fiscal Assistance Amendments of 1983. The release of these funds is contingent upon adherence by the various governments to the compliance regulations, and determinations as to which higher level of government is eligible to receive those funds withheld because of annexations and disincorporations.

Estimated Program Effect: None

Outlay Effect: None

1/ This account is subject to another deferral (D87-17) and was the subject of a similar deferral in 1986 (D86-30B).

2/ Deferral of outlays only.

○

99th Congress, 2d Session - - - - - - - - - - - House Document 99-275

AMENDMENTS TO APPROPRIATIONS REQUESTS

COMMUNICATION

FROM

THE PRESIDENT OF THE UNITED STATES

TRANSMITTING

A REQUEST FOR CONSIDERATION OF AMENDED FISCAL YEAR 1987 APPROPRIATIONS LANGUAGE FOR THE DEPARTMENT OF DEFENSE-MILITARY AND THE VETERANS ADMINISTRATION AND AN AMENDMENT REDUCING THE REQUEST FOR FISCAL YEAR 1987 APPROPRIATIONS FOR THE DEPARTMENT OF ENERGY BY $58,900,000, PURSUANT TO 31 U.S.C. 1107

SEPTEMBER 30, 1986.—Referred to the Committee on Appropriations and ordered to be printed

U.S. GOVERNMENT PRINTING OFFICE
71-011 O WASHINGTON : 1986

H180-65

THE WHITE HOUSE,
Washington, September 30, 1986.

THE SPEAKER OF THE HOUSE OF REPRESENTATIVES.

SIR: I ask the Congress to consider amended fiscal year 1987 appropriations language for the Department of Defense-Military and the Veterans Administration and an amendment reducing the request for fiscal year 1987 appropriations for the Department of Energy by $58,900,000.

The details of these proposals are set forth in the enclosed letter from the Director of the Office of Management and Budget. I concur with his comments and observations.

Respectfully,

RONALD REAGAN.

Enclosures.

Estimate No. 13
99th Congress, 2nd Session

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

September 30, 1986

The President

The White House

Sir:

I have the honor to submit for your consideration amended fiscal year 1987 appropriation language for the Department of Defense-Military and the Veterans Administration and an amendment to the fiscal year 1987 request for appropriations for the Department of Energy that reduces that request by $58,900,000.

I have carefully reviewed the proposals contained in this document and am satisfied that these requests are necessary at this time. I recommend, therefore, that these proposals be transmitted to the Congress.

Respectfully,

James C. Miller III
Director

Enclosures

DEPARTMENT OF DEFENSE-MILITARY

PROCUREMENT

1987 Budget Appendix Page	Heading	1987 Budget Request Pending	1987 Proposed Amendment	1987 Revised Request
I-G40	Defense Production Act purchase	$30,000,000	language	$30,000,000
	(In the appropriation language under the above heading insert the following language immediately after "1989.":)			
	Of the amount appropriated under this heading in Public Law 98-473, $3,000,000 shall be used for the procurement of Intrinsically pure polysilicon.			

As required by Section 303 of the Defense Production Act Amendments of 1984 (Public Law 98-265), this amendment identifies the "industrial resource shortfall" that the Department of Defense would correct through purchase commitments for weapons grade intrinsically pure polysilicon. This purchase commitment would fully fund the first phase ($3 million) of a two-phase project totalling $8 million by enabling contractors to amortize the equipment and process development costs.

DEPARTMENT OF DEFENSE-MILITARY

PROCUREMENT

(continued)

The Secretary of Defense has determined that the Intrinsically Pure Polysilicon Project meets the four criteria in the law as demonstrated below.

"(1) the mineral, metal, or material is essential to the nation defense;"

Intrinsically pure polysilicon is essential to the production of guided weapons (infrared guided bombs, projectiles and tactical missiles) and high power switching devices for spacecraft and aircraft.

"(2) without Presidential action under authority of this section, United States industry cannot reasonably be expected to provide the capability for the needed mineral, metal, or material in a timely manner;"

Infrared detector makers are experiencing order leadtimes of 8 to 12 months without a guarantee of delivery because high purity polysilicon is only produced sporadically. Producers are unwilling to make the necessary investment because of the small market and high production costs.

"(3) purchases, purchase commitments, or other action pursuant to this section are the most cost-effective, expedient, and practical alternative method for meeting the need; and"

This project will cost a total of $8 million in purchase commitments which will set up competitive sources. This is less than the cost of $25 million to develop over ten years an alternative material or the cost to purchase high purity polysilicon for the National Defense stockpile, which would also not necessarily meet changing national defense needs.

"(4) the United States national defense demand for the mineral, metal, or material is equal to, or greater than, the output of domestic industrial capability which the President reasonably determines to be available for national defense, including the output to be established through the purchase, purchase commitment, or other action."

The Department of Defense estimates that the quantity of the material purchased under this program will meet or exceed peacetime demand, but will be less than would be necessary to meet mobilization demands.

This proposal would not affect outlays.

DEPARTMENT OF ENERGY

ENERGY PROGRAMS

1987 Budget Appendix Page	Heading	1987 Budget Request Pending	1987 Proposed Amendment	1987 Revised Request
I-J20	Nuclear Waste Disposal Fund	$769,349,000	-$58,900,000	$710,449,000

This reduction is possible due to the indefinite postponement of site selection and other planning for a second nuclear waste disposal facility. This proposal would reduce fiscal year 1987 outlays by $53.9 million.

VETERANS ADMINISTRATION

1987 Budget Appendix Page	Heading	1987 Budget Request Pending	1987 Proposed Amendment	1987 Revised Request
I-Y12	Medical administration and miscellaneous operating expenses	$42,694,000	$456,000	$43,150,000
I-Y13	General operating expenses	762,579,000	-403,000	762,176,000
I-Y16	Construction, minor projects	106,962,000	-53,000	106,909,000
	(In the appropriation language under the above heading delete "$38,885,000" and insert in lieu thereof $38,832,000.)			

This proposal reflects a proposed administrative realignment, in lieu of the reorganization mentioned in the fiscal year 1987 Budget, involving the transfer of construction planning personnel and resources to the Construction, minor projects appropriation. This proposal would not affect outlays.

VETERANS ADMINISTRATION

1987 Budget Appendix Page	Heading	1987 Budget Request Pending	1987 Proposed Amendment	1987 Revised Request
I-Y15	Construction major projects	$301,208,000	language	$301,208,000
	(In the appropriation language under the above heading, add the following after "until expended: Provided,":)			
	That, not more than $2,000,000 shall be available from the existing unobligated balance of the Construction, major projects appropriation for settlement of a contractor's claim involving the Veterans Administration Medical Center, Huntington, West Virginia: Provided further,			

This language amendment would allow for the settlement of a $2.0 million contractor's claim involving the Veterans Administration Medical Center, Huntington, West Virginia, from available unobligated funds. This proposal would not affect outlays.